Final Report September 2004





Kenora Downtown Revitalization



Acknowledgements

Harbourtown Centre Committee:

Chair: Bill Richards

Business Representatives: Dean Brennan, Hugh Jensson, Bob Birnie, John Berringer, Jim Tooke,

Steven Strachen, David Penner, Barb Roulston

Agency Representatives: Jennifer Rasmussen, Pam Bryson (FedNor), Theresa Stevens (MNDM), City of Kenora Council Representatives: Len Compton, Rory McMillan, Colin Wasacase, Andrew Poirier

Buck Matiowski (LOWBIC), Lorne Kletke (LOWBIC)

City of Kenora Staff: Jeff Port, Bill Preisentanz

Special thanks to Lori Nelson, Lake of the Woods Museum, for historic photographs.

Study Team:

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Architecture: Engineering: David Nelson, Nelson Architects

Focus Groups: Suzanne Broten Business Consultants

(FedNor) and the City of Kenora as well as the commitment of time by the many volunteers on the This planning process has been made possible through financial contributions from Industry Canada

Harbourtown Centre Committee.



Table of Contents

- Acknowledgments
- Table of Contents
- Introduction
- Design Process
- Revitalization Plan
- Design Principles
- Wayfinding & Travels Routes Precincts
- 3.5 Architectural Heritage Features: The "Authentic" Kenora Development Plan
- Phasing Plan

Appendices

- Committee Meeting Minutes
- **Public Comments**

Organization of Report

ments, specifically the "Town of Kenora, Harbourfront Development estimates (Volume 2). The plan also references previous planning docuphases (Volume 1) and the alternatives, evaluations and detailed cost detail on the inventory and analysis and community consultation planning process and details regarding the Revitalization Plan recom-Plan" October, 1998. By Nelson Architects and Hilderman Thomas mendations. Two background documents, bound separately, provide This document provides a summary of the key components of the



tudy Area

1. Introduction

of the Harbourtown precinct in Kenora. The project was administered and directed by the Harbourtown Nelson Architects and Suzanne Broten Business Consulting Services to prepare plans for the revitalization In September of 2003 the City of Kenora retained the planning and landscape architectural firm. Centre Committee of the City of Kenora. Hilderman Thomas Frank Cram of Winnipeg together with the sub-consulting team of Wardrop Engineers,

The project objectives are:

- ... to develop a greater sense of awareness of physical planning and the built environment within the city";
- ... establish a conceptual plan for the physical development of the downtown area over the next five to ten years"; and
- "... analyze and recommend potential partnerships with private property owners ..."

The plan provides a program to achieve these objectives. The plan addresses:

- Infrastructure requirements;
- Traffic and pedestrian movement and wayfinding:
- Heritage preservation strategy;
- Image, branding and signage;
- Public/private partnership opportunities and enabling structure; and
- Necessary implementation steps.







generally includes the area from Husky the Muskie along Lakeview Drive through downtown east to the Mall and south to the Recrecation Centre. The study area includes the Harbourtown Centre Planning designation within the City of Kenora. This

movement, spatial qualities and heritage buildings. year old underground services in the area, traffic and parking concerns, signage and wayfinding, pedestrian the fall of 2003 to identify key issues and ideas from citizens. Key issues include the condition of the 100 The consulting team undertook analysis of existing conditions. As well, focus group sessions were held in

sideration of the needs of merchants and property owners in the downtown area. Phased implementation construction over a longer period of time. this project. Streets will have to be dug up in the coming years. This plan will inform the city on how to is being planned to avoid business disruptions to the greatest extent possible, and spread the capital cost of provide best value on the surface when these streets are restored. These plans are being developed in con-The need to replace much of the underground utilities in the area is one of the major motivations for

The revitalization plan includes a number of key proposals that address the following:

- Walking environments;
- Traffic;
- Parking;
- Streetscaping;
- Wayfinding;
- Heritage building restoration;
- Interpretive opportunities; and
- Community Improvement Zone Program.

DOWNTOWN REVITALIZATION Invitation to Participate

All Members of Kemora's Downtown Business Comp

Using fer the Generations arous, The glifer in Neurope constitutated by the Haddonstroom Centric Communities, adone quite City, 2001 and a constituting their operations as what skipper. The comtracting daily to Historium Thomats Forum Commo, Landonique Verhalterium and Fainnings The Loom meridade Landonique Architects, Displayers, Architects and Bohames Committation. That prospect has been made promisite by funding assistance (Prim FealNet).

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2. Design Process

Introduction

number of stages. The following describes the key components of the consultation process. They are tion that contributed to these findings. presented here in the "recommendations report" so that the reader can appreciate the level of consulta-The design process was designed to be consultative and to engage the community of Kenora at a

Committee Meetings

the process. The committee members also participated in the design workshop and public open house. ing in September 2003. The committee provided direction, critical comment and enthusiasm to support Committee meeting minutes are attached in Appendix I. Monthly meeting were held with the Harbourtown Centre Committee and the consulting team commenc-

Focus Groups

public on what they believe are the problems and opportunities in Kenora's downtown area of these sessions was to gather input from members of the downtown business community and general During the last week of October 2003, four focus group sessions were conducted in Kenora. The purpose

50%, with an average of 5 participants at each of the 4 sessions. the consultant to prompt a response, with most agreeing to attend. Actual attendance was approximately Approximately 30 people responded to the invitation. An additional 10 businesses were phoned directly by

capped and seniors groups. South areas. There was also representation from the public sector, other services, landlords, and handi-The majority of the participants were independent businesses owners in the Main Street and Second Street









Kenora Downtown Revitalization Workshop

and priorities for downtown renewal. A total of 12 committee members and City of Kenora Engineerworkshop process. Provincial government participated in the workshop on February 26, 2004. The following describes the ing Department staff, Planning and Comunity Services as well as representatives from the Federal and The purpose of this workshop was to review the design alternatives and agree on a preferred direction

native designs: The consultants provided an overview of the background information and illustrations of potential alter-

- Overall spatial organization revolves around selection of a preferred traffic pattern (refer to maps of each):
- Railway bypass,
- Bernier Drive,
- Matheson Street, and
- Upgrade of existing roadways;
- Harbourtown (refer to map of planning areas); Within each pattern are a number of alternative organizations for individual areas in
- These alternative proposals can be mixed and matched or amended/improved; and
- Each set of organizations will have a different impact on the project goal and create different opportunities to achieve the design principles.

each grouping of components. One member of the consulting team facilitated each group. Groups were to test alternatives and propose a preferred organization. provided with a kit of parts which provided alternative designs for each of the planning areas to be used Participants were divided into groups to test alternatives and discuss advantages and disadvantages of

into the final proposals. Following this exercise, each group presented its findings. The results of the workshop are incorporated







Public Open House

A public open house was held at the Best Western Lakeside Inn on May 6, 2004. Over 100 citizens visited during the course of the evening.

ment sheets. and consultants in dialog regarding the various proposals. Visitors were asked to complete detailed com-HTC Chairman and the consultants, visitors reviewed the displays and engaged committee members native redevelopment schemes for Harbourfront were also presented. After a brief introduction by the tions for utility renewal, traffic and wayfinding, architectural treatments and streetscaping. Three alter-The format included display panels depicting the background information findings and recommenda-

major complaints about the proposed traffic circle were heard. the overall plan. The boardwalk from Husky the Muskie to the Lakeside Inn was very well received. No The overall impression of the committee and consultants was that there was considerable approval of

to participate in reviewing options rather than looking at a finished plan. wards the lake. Many comments were overheard of how pleased people were to have had the opportunity Opinion on the Harbourfront design options was mixed between leave it alone to move the road to-

sions indicated above. A summary of the formal comments received is included in Appendix II. Few people dropped off the formal comment sheets. The eight responses support the anecdotal conclu-







3. Revitalization Plan

3.1 Design Principles

help achieve that goal: The project's goal is to "turn Harbourtown into a destination". The following principles were proposed to

- Harbourtown will be easy to identify and to find;
- A place where you will park near to your destination but wander extensively ... a good place It will be easy to park your vehicle or boat, to walk to your destination, to shop, eat and play;
- Universally accessible;
- Interesting and stimulating;
- Clean and safe;
- Engaged with the lake and authentically Kenora;
- rainy days; Adapted to the climate and weather - as nice in winter as it is in summer - and a refuge on
- stimulating destinations and attractions; A good place to invest in a business such that more investment will yield more interesting and
- Attractive for year-round residents, seasonal residents and tourists; and
- Memorable (in a good way).



3.2 Precincts

The study area includes several distinct precincts each with its own character and context.

McCleod Park, Lakeview Drive and Kenora Harbour provide a spectacular vista for vehicular traffic on the major tourist route as well as a rich venue for walking between major attractions. The design intent for this precinct is to enhance these experiences and to better link the precincts to the downtown shopping areas.

Lake of the Woods Plaza includes the Harbourfront area and its links to the other precincts. This area provides a venue for animation and events and the opportunity to link the downtown to the lake. The design intent is to enhance the value of the area for business and tourists and to establish improved connectivity between downtown and the lake.

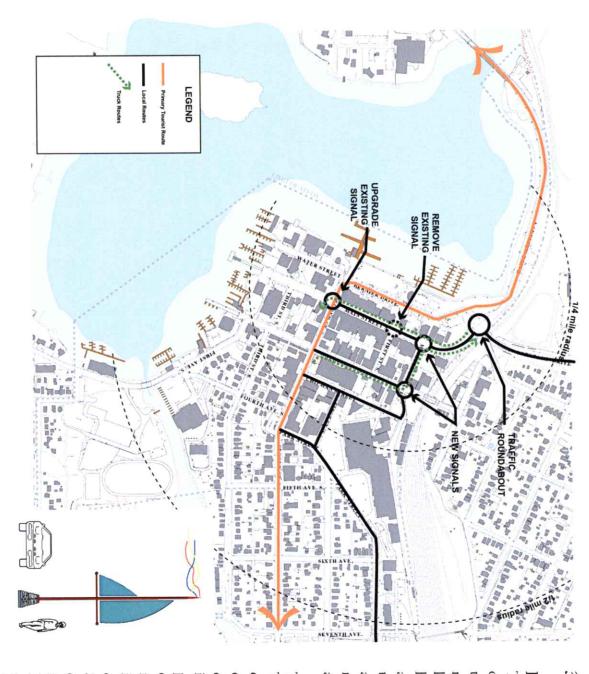
The Historic Downtown Shopping District includes the major retail and service streets. The area is rich in heritage buildings and businesses related to both residents and tourists. The design intent is to enhance the pedestrian environment to make it more conducive for wandering and to improve parking in proximity to businesses.

and shopping district. is difficult and connections to downtown tenuous. The design intent is to enhance the linkages and strengthen the connection to the Harbourfront the Land Title office, St. Alban's Church, Memorial Park, the old Land Titles building, and the OPP office. Access to buildings fronting Water Street The Museum/Courthouse area includes these major institutions as well as

private sector buildings by improving linkages to downtown and by enhancing the public environment. The Legion/Mall/CPR Station area is presently very much a backwater of downtown. The design intent for this area to encourage investment in these

walk along the shores of Lake of the Woods back to the Harbourfront area nora trail system. The key intent for this precinct is to better link it to downtown and to the Harbourfront. A boardwalk is planned for pedestrians to The Laurenson Creek area includes Safeway, the Kenora Recreation Centre, the new Wellness Centre, the Lakeside Inn and connections to the Ke-





3.3 Wayfinding and Travel Routes

Recommended Plan

Travel routes for vehicular traffic proved to be one of the major determinants of the revitalization plan. There are three very distinct travel needs to address: tourists who may or may not know where they are, where they are going and how to get there; locals who want to get from a to b with the least possible disruption; and transport trucks that require large spaces to turn and maneuver. These needs are tempered by the needs of downtown merchants to be visible and accessible.

cial wayfinding banners will define the tourist in the Thistle Pavilion where they can easily contact with the Tourist information Centre engaged and captivated by the lake, have direct defined path to Harbourfront where they can be large vehicles. new signals and road improvements designed to downtown while remaining engaged with it. route. Kenora residents are provided with several park and access the lake and downtown. Spetruck route provides convenient movement for keep traffic moving. A well defined and signed circumstances. These routes are enhanced with improved options to move into and through This scheme allows tourists a clear and well The preferred traffic scheme is illustrated here. Several diffused routes provide choices based on



Wayfinding and Travel Routes Background

of concern. There are several areas where local residents have expressed concerns with traffic issues and several other locations that appear to have operational or safety issues based on geometry or operational Several site investigations have been conducted to observe traffic flow characteristics and observe areas

type of trip, especially the heavy commercial truck and recreational vehicle traffic, but it still contributes trips with no desire to stop in the community. The Highway 17 Bypass development has reduced this ates as the only significant route through the community, and as such, results in a significant number of remains a significant shopping and service destination for local residents. The street network also oper-Kenora is, for a significant portion of the year, a tourist and recreational destination. The downtown also The context of the observations and concerns is based on the understanding that the community of

evaluation as contained in the background report, and summarizes the final recommendations that comments from citizens and committee members. The following describes the initial technical Several scenarios were considered to address the issues identified through the technical review and have evolved through the design process.

a significant volume to the traffic flow.





Veterans Drive and Lakeview Drive

Harbourfront area. turns. More importantly, there is no provision for through or left turn movements coming out of the tion of Veterans Drive and Lakeview Drive is constrained by the closeness of the underpass on Veterans Drive. The heavy through movement also makes it difficult to find time in the signal cycle to allow left This analysis confirmed the observations by the study team and comments from locals. The intersec-

Recommendation:

southbound traffic on Veterans Drive from entering the Harbourfront. bourfront in any direction. Traffic volumes through from the Harbourfront may also be reduced by preventing Develop modern traffic roundabout to move traffic more freely and provide access to and egress from the Har-

Main Street South

expect and tolerate delays of this type, as long as the traffic flow is continually moving though they now interrupt through movements. Since this is a central business district, drivers usually and safer operating condition. Parking has been maintained and the parking movements are safer, even On Main Street South, the reduction to a three-lane operation from four appears to have created a better

Recommendation:

reduce congestion at this intersection. Providing improvements on Bernier Drive, Matheson Street and parallel parking on the other. Eliminating the access from Main to the Harbourfront at First Street South will Maintain Main Street South as a two-way through route. Provide diagonal parking on one side and maintain McClellan Avenue will diffuse traffic from Main and further reduce congestion





Main Street South and Second Street South

confusing and potentially dangerous area. For a visitor, this area could be very intimidating. Considering area and to and from the Water Street area allowed. While volumes are not very high, the vertical gesection from a traffic operations perspective. Several movements are difficult to make, especially for large ometry is also very difficult and below current design standards. Locals identified this location as a very these movements are also relatively high volume, as this location is the through route in the downtown. trucks. In particular, the westbound right turn movement and the southbound left turn movement. Both the community. that this intersection is one of the main entrances to the Harbourfront, this should not be acceptable to West of the intersection, Second Street South "splits" with movements to and from the Harbourfront The intersection of Second Street South and Main Street South is probably the most problematic inter-

Recommendation:

on Main to eliminate the split of traffic and resulting confusion. Moving the westbound truck route from Main Street South to Matheson Street will eliminate the bottleneck. Improve the intersection of Water Street to Bernier Drive or move access to Water to a new road further south

Matheson Street and Second Street South

timing modifications will help improve LOS issues to acceptable levels. season, particularly for the north and south approaches. Preliminary analysis indicates that slight signal The intersection of Second Street South and Matheson Street has some capacity issues during peak

Recommendation:

bound truck route. Provide right turn lanes to permit truck traffic to utilize Matheson Street and McClellan Avenue as the west-



General Observations:

- deterring factor. The parking structure on Matheson Street is probably not used to potential. Location is probably the
- nodes should be strengthened. Links between the mall and downtown are not well defined. The interaction between the two shopping
- should be discouraged, primarily by improving the preferred routes. Locals have established their own favourite routes. The use of residential streets for non-residential traffic
- Pedestrian facilities are in need of improvement. Pedestrian links need to be identified and promoted.
- remain problematic, and off-street parking areas are not defined or do not have sufficient guide signs directing motorists to them. Use of the mall parking stalls by non-mall patrons is a concern for the Parking issues still are a favourite topic of local business operators. On-street parking opportunities

Recommendation:

businesses in the mall.

define public parking opportunities. Improve sidewalks and wayfinding clues to enhance linkages in the downtown. Improve wayfinding signage to



3.4 Development Plan

The following illustrates the proposed design intent for each project area.

- Lakeview Drive
- The Harbour
- Traffic Roundabout
- Harbourfront
- . McClellan Avenue at Main Street South
- Main Street

6.

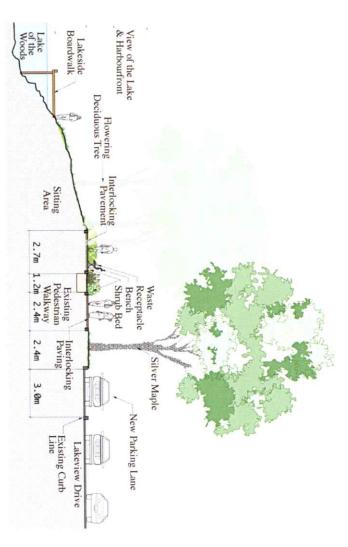
- 6a. Main Street South from McClellan Avenue
- to Second Street South
 6b. Main Street South from Second Street South,
 South to End
- First Street South

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- a. First Street South West of Main Street South
- First Street South from Main Street South to Matheson Avenue
- First Street South from Matheson Street to Chipman Street
- 8. Chipman Street at Legion / Mall / CPR Station
- First Street South / Park Street at Mall
- 10. Matheson Street
- 10a. Matheson Street from Second Street South, North to Rail Line
- 10b.Matheson Street from Second Street South, South to Boardwalk
- 10c. Third Street South from Main Street South to Matheson Street
- Second Street South
- 11a. Second Street South from Main Street South to Park Street
- 11b. Second Street South from Park Street to Sixth Avenue South
- Water Street

12.

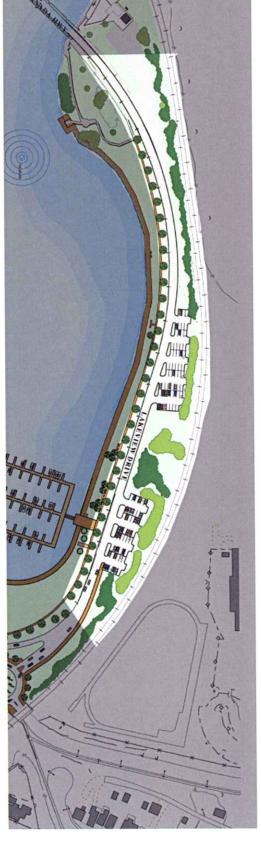
- 13. First Avenue South
- 14. Lakeside Boardwalk



Lakeview Drive

- Enhance existing walkway (per Harbourfront Plan 1998) with street trees and seating areas.
- Tourist route banners and wayfinding signage.
- Extend boardwalk to Husky the Muskie.
- Develop parking on the north side to serve harbour slips and event overflow.
- Trees and parallel parking on south side.



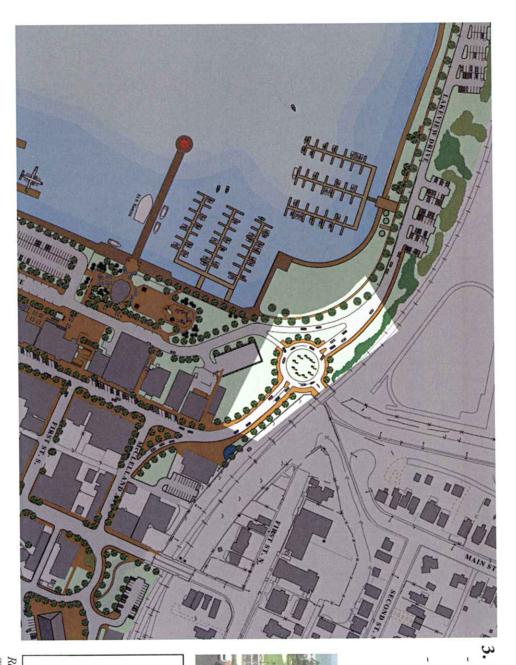




2. The Harbour

- Develop slips and pier as per Harbourfront Plan 1998.
- Fill to create greenspace at the harbour and small tent site. (Optional)

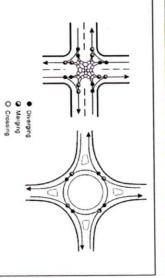




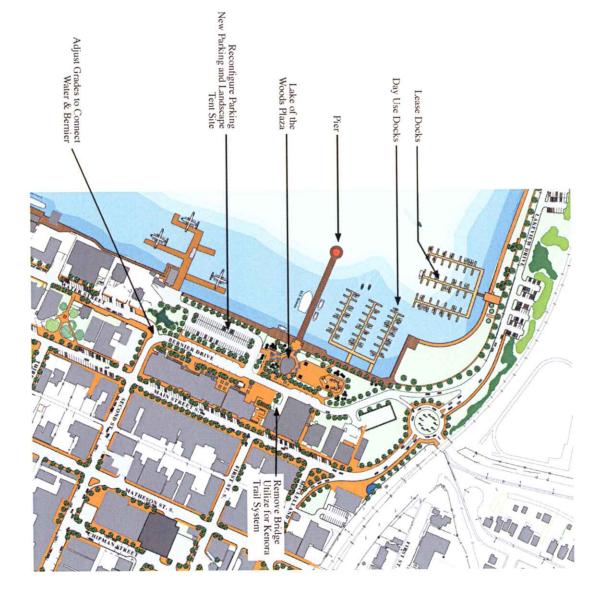
3. Traffic Roundabout

- Modern traffic roundabout will keep traffic flowing.
- Do not permit traffic to turn onto Bernier
 Drive from the circle in order to limit traffic through Harbourfront. Traffic from Veterans
 Drive will be directed through downtown.





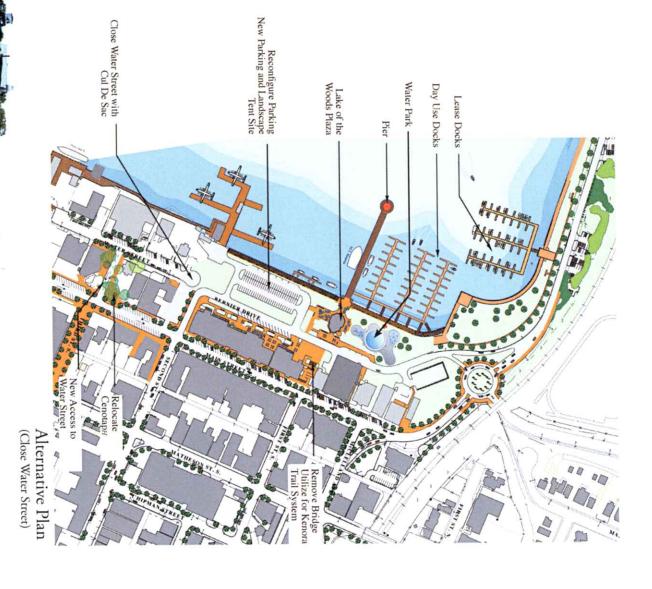
Reduced Vehicle-Vehicle Conflicts
Typical Intersection - 32 Conflicts
Roundabout - 8 Conflicts



4. Harbourfront

- Bernier Drive is the "Tourist Route" through town.
 The existing pedestrian bridge will need to be removed to accommodate larger vehicles including RV's and busses.
- Eastbound Lakeview Drive exits before the traffic circle (slip route) and continues along the existing Bernier Drive alignment, turning uninterrupted up to Second Street South at Main Street.
- The connection between Water Street and Bernier Drive may be closed. A new access to Water Street is developed through through the south end of Main Street South.
- First Street South is closed to Main Street South and redeveloped as a pedestrian walkway with accessible ramps creating a "Lake of the Woods Plaza".
- Remove the 90° parking from Bernier Drive and convert some to parallel parking stalls and add additional floors to the parkade to compensate.
- Improve lakeside boardwalk, enhancing walking environment.





- Maintain existing large parking lot. Provide access to the parking lot directly off of Bernier Drive to improve visibility and utilization. Convert stalls facing lake to parallel stalls. Provide planting along edge between parking and boardwalk. This lot can still accommodate the large festival tent.
- The existing Bernier Drive shops will now face a somewhat wider sidewalk / plaza rather than the fronts of cars.
- The Pavilion is redeveloped into a Tourist Information Centre. Removal of the pedestrian bridge to Main Street South will significantly enhance the appearance and visibility of the Pavilion and permit access by larger vehicles. Significant modification to the Pavilion landscape is also required.
- Reorganization may yield development pads for new businesses adjacent to the Pavilion.
- The existing playground and plaza north of the Pavilion remain removed from the lake and separated from the shopping area.







5. McClellan Avenue at Main Street South

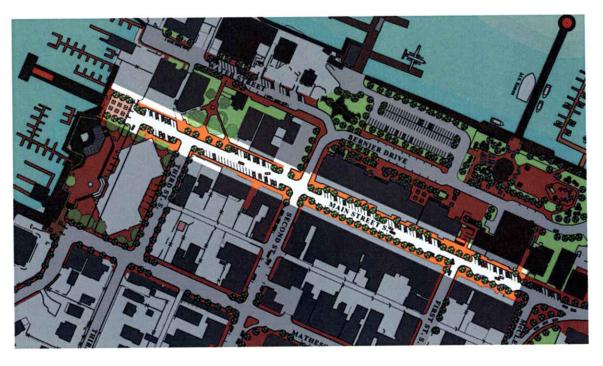
- Civic plaza in front of City Hall.
- Sweeping yield lane facilitates large vehicles travelling west towards the traffic roundabout.
- Eastbound truck route will be down Main Street South to Second Street South. All other traffic can choose this route or Matheson Street.
- New traffic signal with audible features.





City Hall Plaza (Looking North on Main Street South)

Traffic roundabout does not require as many road lanes. Use extra space to make a nice garden in front of the train tracks and plaza at City Hall. Signal intersection at McClellan Avenue and Main Street South with audible features.

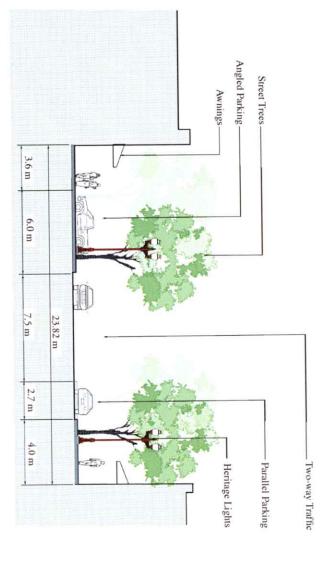


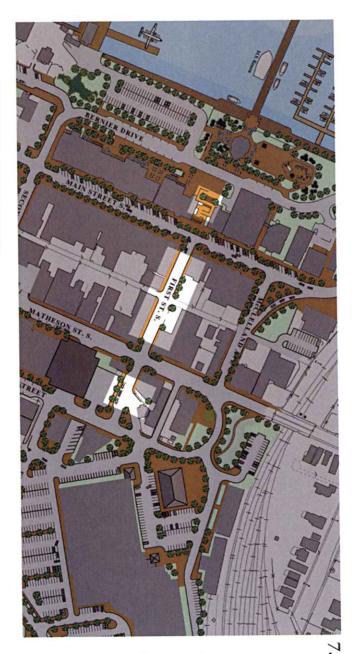


6. Main Street

- 6a. Main Street South from McClellan Avenue to Second Street South
- 6b. Main Street South from Second Street South, South to End
- Develop angled parking on one side and parallel parking on the other side.
- Existing on street parking: 53 proposed on-street parking: 84.
- Add bulbs to street corners to accommodate street trees.
- street trees.
 Expand plaza at Memorial Park to Main Street.

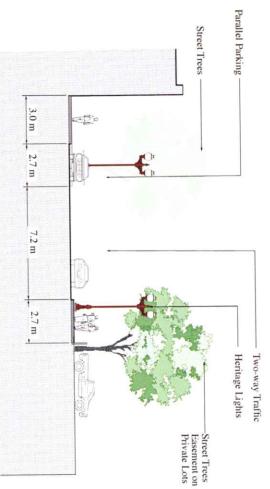
- Provide audible signal at Second Street South.



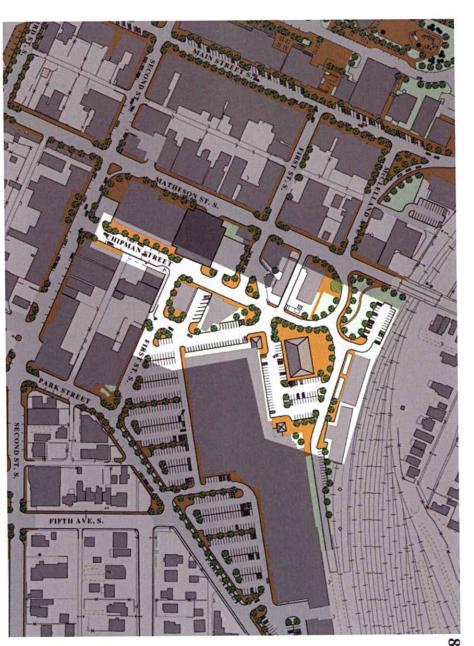


7. First Street South

- 7a. First Street South, West of Main Street South
- 7b. First Street South from Main Street South to Matheson Street
- 7c. First South Street from Matheson Street to Chipman Street
 Close road connection between Main Street
- Close road connection between Main Street South and the Harbourfront. Develop as terraced plaza with accessible ramps.
- Add bulbs to street corners to accommodate street trees.
- Potential to close First Street South between Main Street South and Matheson Street for special events, or permanently as a pedestrian mall.
- Pedestrian crossing at Bernier Drive.



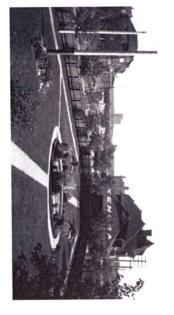




8. Chipman Street at Legion / Mall / CPR Station

- Improve alignment of McClellan Avenue and Chipman Street.
- Encourage mall to develop entrances at northwest corner into the Zellers space and directly into the mall space, and to develop parking and landscaping.
- Promote private sector development of CPR Station.
- Incorporate the CPR Station into site planning.
- Incorporate Railway Garden and old YMCA (legion) garden into site planning.











9. First Street South / Park Street at Mall

- Develop diagonal parking on First Street South.
- First Street to be one-way westbound between Park and the entrance to the mall lot.
- Boulevard tree planting on Park Street.
- Encourage mall to redevelop parking lot and add trees and islands.



10. Matheson Street

- 10a. Matheson Street from Second Street South, North to Rail Line
- 10b. Matheson Street from Second Street South, South to Boardwalk
- 10c. Third Street South from Main Street to Matheson Street
- Add bulbs to street corners to accommodate date larger vehicles from Second Street South to Matheson Street northbound. North and westbound turn lane to accommo-
- street trees.
- Signal intersection at McClellan Avenue and bridge with audible features. Matheson Street with special lights on the
- Add two floors to parkade.



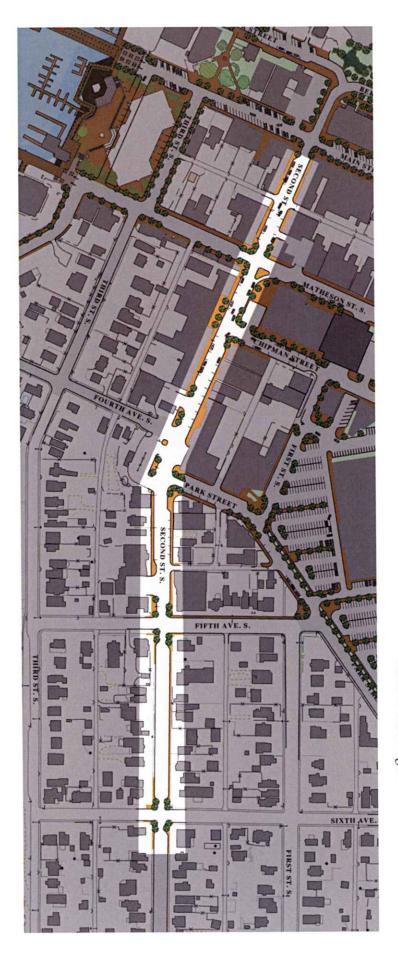


Typical Street (Matheson Street looking South)

Add bulbs at corners to accommodate trees and reduce traffic crossing width. Add two floors to parkade. New street signs.

11. Second Street South

- 11a. Second Street South from Main Street to Park Street
- 11b.Second Street South from Park Street to Sixth Avenue South.
- Add bulbs to street corners to accommodate street trees.
- Tourist route banners and wayfinding signage.
- Audible traffic signal.

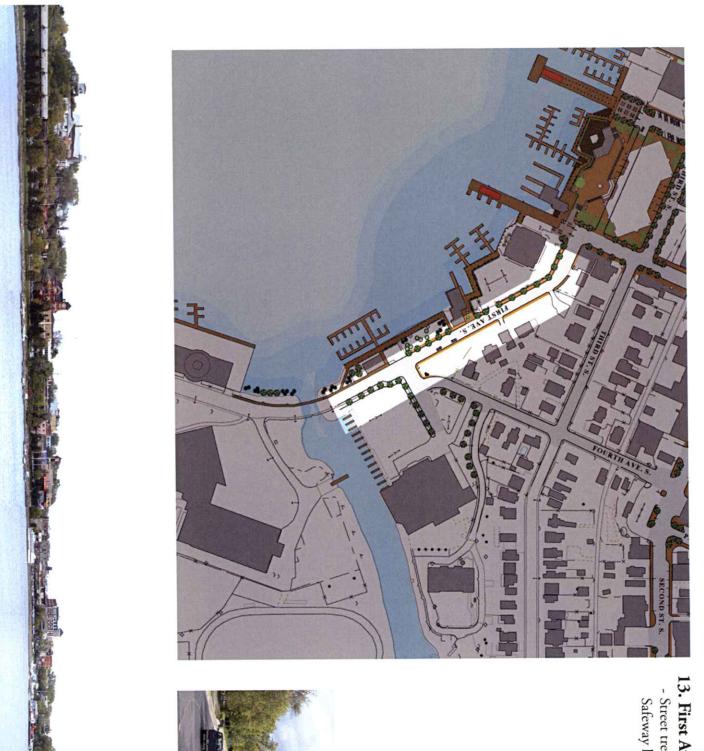




12. Water Street

- Add bulbs to street corners and mid-blocks to accommodate street trees.

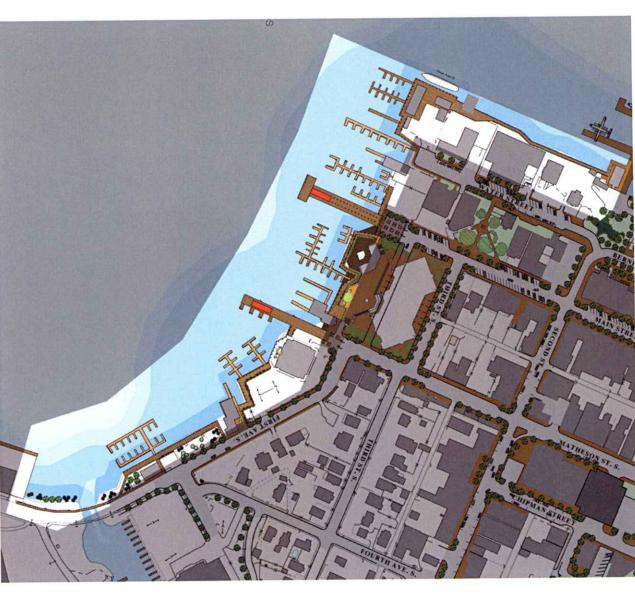




13. First Avenue South

- Street trees on First Avenue South and Safeway lot.





14. Lakeside Boardwalk

- Extend boardwalk from Walsten Air to Laurenson Creek and Lakeside Inn per Harbourfront Plan 1998.
- Upgrade Main Street and Matheson Street docks per Harbourfront Plan 1998.







Public Parking

	Existing	Proposed
Lakeview Drive		
Lots	30	100
On-street	0	30
Harbourfront		170
Lots On-street	188 78	18
Downtown		
On-street	156	194
Parkade	168	248
Total	620	744



3.5 Architectural Heritage Features: The "Authentic" Kenora

and will continue to threaten those buildings which have significant historical, and cultural value. styles, long periods of disdain for "old things", and the general threat of decay has led to this situation, little of their original exterior remains. The decline of craftsmanship, fading knowledge of historical there are also numerous examples of buildings which have undergone numerous changes until very civic structures, some of which remain very close to their original appearance and structure. However, Kenora's downtown area currently exhibits numerous examples of turn of the century commercial and

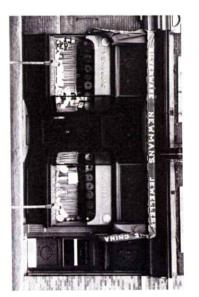
ers in making choices that result in a cohesive downtown streetscape. It is the goal of this exercise to develop a set of guidelines which will help building owners, and design-

end of the spectrum from "theme", because so often we have experienced thematically uniform places haps be considered as the outermost layer in the many layers that constitute the urban environment. themes ranged from nautical to forest and lumbering, to transportation (bush planes and railroad). cal Kenora for thematic direction because what could be more authentic than a place's actual history. The one word that continued to be used was "authentic". Authentic has typically occupied the opposite While these may all be appropriate and effective in building a cohesive environment, they should permatic elements to provide a level of cohesiveness and identity to the Harbourtown Centre. Suggested (Disneyland, etc.) that have no authenticity at all. This notion of authenticity led to a review of histori-During the initial stages of the Downtown Revitalization Study, discussion included the notion of the-

ment that can lead to a cohesive streetscape. and the process by which one can structure a conceptual framework for development and redevelop-This section will concern itself with the buildings, and in particular the public face of those buildings,





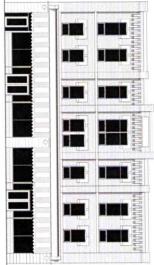


Effective Patterns

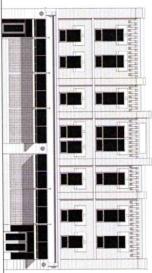
which were perhaps still applicable to storefronts in this present day. to be very compelling and the group analyzed them in an effort to discern patterns in the storefronts viewed the streetscape from the late 1800's through to the present day. A number of images were found In looking at a series of historical photographs provide by the Lake of the Woods Museum, we re-

The patterns that were noted were:

- Awnings: Awnings provide a sense of continuity to the facades of different buildings. Additionally they provide protection from the elements to the pedestrian. With its projection over the street, the by slower moving pedestrian traffic, window shopping, and decision-making as to whether to enter awning defines an intermediate zone between inside and outside. This zone would be characterized
- 2. Recessed Entryways: Recessed entries establish another intermediate zone and create two half bay windows for display of goods. The half bay allows for a more three dimensional viewing of merchandize and allows the shopper to further evaluate whether to enter the store.
- S. Full Height / Full Width Glazing: The greater the transparency to the store the more welcoming actually enlivens the street, not necessarily the store. and the more comfortable the shopper is on entering the store after having made an evaluation to proceed based on the window display. They have the advantage of allowing more natural light into the store, but have the disadvantage of being more vulnerable to vandalism. The display window
- 4. Signage Bands: Apparent in the older photographs are signage bands which provide a level of consistency between different shops. The signage bands are front lit and typically are integrated into the cornice dividing the first and second floors



AS BUILT RECONSTRUCTION IN ANNIA



OWNED BODGE TO WITH STEEL AWARD OF THE OWNER.

Case Studies:

Opportunities to Celebrate Architectural Heritage

patterns that were noted. The case studies looked at in this portion of the study were meant to act as individual test cases of the

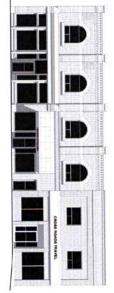
Knights of Columbus Hall

display windows filled with Hummel Figurines. The first building reviewed was the current Knights of Columbus Hall. The building was erected in commercial ground floor was Linkleter's during the 1950's and 60's, and specifically remembered the 1908 as the I.O.O.F (International Order of Foresters) Building. A number of people recalled that the

concrete block. While serving the function of providing privacy to the interior, this has created a very dancing and socials. To provide screening from the street the very large glazings were closed utilizing At some point after the Knights took ownership, the ground floor was renovated to accommodate unfriendly face to the street.

our fleeting childhood memories, and have proposed a reconstruction of the original intent of the To propose modifications we were provided with one of the two photos available at the Museum and fort of the pedestrian on the collective streetscape. transparency) to the exterior. A fixed steel and glass canopy is the building's contribution to the comdivisions, into a façade that provides visual occupancy to the interior but is still translucent (with some façade (see Figure). Additionally we have modified this façade, keeping the same bay spacing and





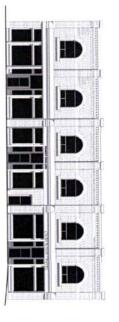
EDSTING CONDITION

102-106 Main Street

bays (Fifes / Olympia Cycle) is very well preserved. The middle bay is largely preserved, and the Cross Roads Building has lost any suggestion to its original appearance. This building is of interest because it was originally part of a three bay building of which one of the

brick and stone surface). The building, at some point, was dipped in a two tone brick (i.e., this new brick surface covers the old

on both the jewelry store and the travel agency. All identified patterns are used in this reconfiguration. The proposed alteration simply involves reconstituting the original façade configuration and materials



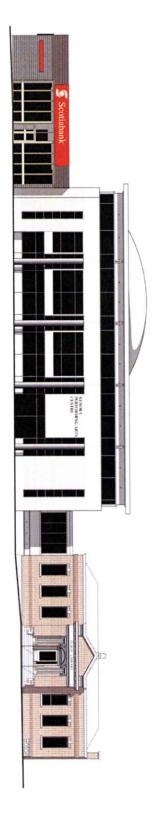
0 100 MAN 51

Convention Centre/Performing Arts Theatre

a more contemporary way. ect, but is included here as a test case to indicate that the same strategy / patterns may be utilized in a new development. It is characterized by similar materials as the historic structures, but details them in This project was previously conducted under separate contract for the Main Street Revitalization Proj-

a somewhat classical dome roof structure over the audience chamber was utilized to acknowledge the more classical features of the library building. windows were designed to create an overhang protecting the street space adjacent to the building, and building. Cornice lines were continued from the library, columns were utilized at the entry, bay fabric, with particular attention paid to the adjacent historically significant Kenora Public Library The challenge in this building was to insert a fairly large 30,000 sq.ft. building into the existing street

Main Street South, the Harbourfront and the new facility to the existing library. The building attempts to build an interior passage through its lobby configuration that both connects



KENORA PERFORMING ARTS CENTRE

CITY OF KENORA

KEEWATIN-PATRICIA DISTRICT SCHOOL BOARD

nelson|architecture

Summary

point to a generalized language pattern for the Harbourtown Centre. They are as follows: Upon review of the case studies there would appear to be several other important patterns that could

a red clay brick that used to be manufactured in the Kenora area is particularly prominent. Tyndalstone, quarried at Main Street it becomes apparent that there are materials that just do not seem correct. These would include in neighbouring Manitoba is consistently used for sills, bases, cornices, keystones, and datestones. When one looks Materials: The buildings we have looked at all use a fairly consistent material vocabulary. Brick, and in particular corrugated metal siding, vinyl siding, wood shakes and concrete block.

town stays active in the evening, and the theory is that it becomes a safer place with more "eyes on the street". appearance of the building to a very large extent, but has huge implications for the vibrancy of the downtown. The floor being commercial and residential or office use on the second and third floors. This not only dictates the Mixed Use Configuration: The commercial buildings all were originally configured for mixed use with the ground

attainable, it is nevertheless a goal to pursue in any development or redevelopment. there are many that are not accessible. While universal accessibility in an existing downtown may not be practically While all new buildings are required by code to be accessible, and a number of existing buildings are accessible, Accessibility: Any patterns developed should include accessibility to the buildings for as many citizens as possible.



Implementation Procedure

under the following headings: formulate the information into a set of guidelines. The guidelines will consist of a set of do's and don'ts If we have, through this process, established the "things we would like to see", the task remaining is to

- 1. Building Use: This is currently and will continue to be defined by the Official Plan and Zoning By-Law for the City of Kenora.
- 2. Building Configuration: Height, setbacks (relationship to streets) are governed by the Zoning By-
- 3. Patterns: As described in this study are not currently defined; could possibly be defined by an addenda for special zoning in the Harbourtown Centre.
- Material Usage: Not currently restricted.

One procedure for creating a historic or special district usually involves:

- 1. the formulation of a steering committee;
- identification of the district and its limits;
- study of the district and formulation of a plan; and
 designation of the district in a by-law.

buildings, and landscaping. This by-law would also require a specific review process. This by-law would regulate such activities as demolition, new construction, alterations of existing

specific guidelines for the district (See Community Improvement Plan). instead of regulating activity, would provide financial incentive to owners who choose to follow the The second procedure for the district would only differ in its implementation at the by-law phase which,

will gain benefits besides that of being located in a special or historic district. The value of buildings in community pride. the area should increase, there should be an increase commercial / economic activity, tourism, and While these scenarios may seem to be nothing more than a series of restrictions on the owner, the owner



Community Improvement Plan

specific objectives for implementation by the private sector. The plan sets out measurable objectives A Community Improvement Plan is a tool enacted by a municipality to create mechanisms to promote developed such tools including Welland, Hamilton and Fort Frances. Copies of these plans are included play in the design and implementation of exterior features. Many other municipalities in Ontario have that the outside skin of buildings is part of the public realm and as such, the community has a role to related to the revitalization plan and a set of incentives to encourage investment. This process recognizes

appendix for reference

report (3.5 Architectural Case Studies) in relation to both new construction and building renovation. Centre district in Kenora. The plan should address the issues as identified in the preceding section of this It is proposed that a Community Improvement Plan be developed specifically for the Harbourtown The areas of influence include:

- Land use / building use:
- Appropriate parking;
- Building configuration;
- Patterns;
- Material usage; and
- Signage.

The types of incentives that may be relevant include:

- Fee adjustments;
- No interest loans;
- Property tax increment grants;
- Conveyance of real property; and
- Relaxation of zoning requirements

as standards and guidelines for preservation and enhancement. This act should be a reference document changes provide additional powers to governments regarding demolition control and designation as well for the Community Improvement Plan. The Ontario Provincial Government recently introduced changes to the Ontario Heritage Act. These



bourtown Centre district of the City of Kenora. The following is an example of the scope and intent of a Community Improvement Plan for the Har-

Introduction and Purpose

This Community Improvement Plan will accomplish the following:

- Facilitate the efficient and orderly implementation of the community improvement policies of the Official Plan of the City of Kenora;
- Identify and describe the Community Improvement Project Areas to which this plan relates;
- Provide rationalization and the fundamental basis of the Community Improvement Project Areas;
- Confirm the commitment of the City of Kenora to encourage and support continued economic growth and unprecedented and innovative means; investment in the community geared toward rehabilitation, renovation and relocation through utilization of
- Provide a brief and general outline of the Incentive Programs endorsed by the City of Kenora;
- ment; and Provide sufficient flexibility to enable Council to make minor changes to the Plan without formal amend-
- whether it be situated within its municipal boundaries or without. Provide the opportunity to implement the policies contained herein to property owned by the City of Kenora

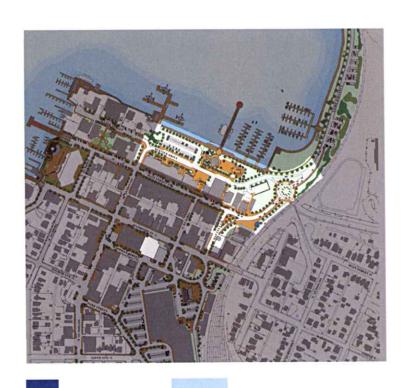


4. Phasing Plan

comment to provide the orderly and effective revitalization of the downtown over time. The phases efforts be completed as quickly as resources permit, however, the phases can be adjusted according to the reflect the rational grouping of projects rather than specific years. It is intended that the revitalization This phasing plan was devised by the Harbourtown Centre Committee with consideration of public

These budgets include allowances for contingency and professional fees. The following provides the preliminary budget objectives for each component of the revitalization plan. availability of financial resources.





\$6,118,600	\$5,853,200	\$265,400	Subtotal
\$927,400 \$1,142,500 \$580,000 \$1,600,400 \$3,010,800	\$811,400 \$1,026,500 \$580,000 \$1,451,000 \$3,010,800	\$116,000 \$116,000 \$0 \$149,400 \$0	 3 - Traffic Roundabout (3 - 4-way Intersection Alternative) 4 - Parkade (58 stalls) 4 - Harbourfront 5 - Kenora Harbour
		Underground Utilities	

PHASE I



μ		

\$5,226,300	\$4,274,700	\$951,600	Subtotal
\$600,400	\$279,700	\$320,700	to 2nd St.S. 7a - 1st St.S., West of Main St.S. 14 - Lakeside Boardwalk South
\$1,482,700	\$1,482,700	\$0	
\$602,600	\$602,600	\$0	1 - Lakeview Drive5 - McClellan Ave. at Main St.S.6a - Main St.S, McClellan Ave.
\$1,356,400	\$1,122,400	\$234,000	
\$1,184,200	\$787,300	\$396,900	
	Surface Works	Underground Utilities	Area



,	Ī		

\$5,731,900	\$3,404,000	\$2,327,900	Subtotal
\$518,000 \$1,245,800 \$2,440,700 \$1,527,400	\$235,000 \$820,500 \$1,269,300 \$1,079,200	\$283,000 \$425,300 \$1,171,400 \$448,200	7b - 1st St.S., Main St.S. to Matheson St. 8 - Chipman St. 9 - 1st St.S./Park St. 11a - 2nd St.S., Main St. to Park St.
	Surface Works		



\$4,297,900	\$2,363,500	\$1,934,400	
\$1,593,500	\$495,000	\$1,098,500	e. S.
\$266,700 \$1,508,300 \$749,200 \$180,200	\$86,500 \$1,191,000 \$591,000 \$0	\$180,200 \$317,300 \$158,200 \$180,200	S., Matheson St. to Chipman St. leson St., North of 2nd St.S. reson St., South of 2nd St.S. es: Main St. to Matheson St.



\$4,160,100	\$2,285,300	\$1,874,800	Subtotal
\$1,109,700 \$847,400 \$621,700 \$311,600 \$1,269,700	\$749,800 \$757,600 \$568,700 \$209,200 \$0	\$359,900 \$88,800 \$53,00 \$102,400 \$1,269,700	6b - Main St., South of 2nd St.S. 11b - 2nd St.S., Park St. to 6th Ave.S. 12 - Water St. 10c - 3rd St.S., Main to Matheson St. Utility Restoration Fringe Areas
		Underground Utilities	Area

PHASE V



ALL PHASES

\$18,180,700

\$25,574,800

\$2,363,500 \$2,285,300

\$4,297,900 \$4,160,100

\$3,404,000

\$5,853,200 \$4,274,700

\$6,118,600 \$5,266,300 \$5,731,900



Appendix I Committee Meetings Minutes

City of Kenora Downtown Revitalization Plan

Agenda – Startup Meeting 7:30 am – September 25, 2003

Chair: Introduction of committee and consultant and purpose of this meeting

HTFC: introduce general project objectives:

"... to develop a greater sense of awareness of physical planning and the built environment within the city.";

"... establish a conceptual plan for the physical development of the downtown area over the next five to ten years."; and "commend potential partnerships with private

"... analyze and recommend potential partnerships with private property owners"

Deliverables:

- Infrastructure requirements;
- Traffic and pedestrian movement and wayfinding;
- Heritage preservation strategy;
- Image, branding and signage;
- Public/private partnership opportunities and enabling structure; and
- Necessary implementation steps.

3. HTFC: review overall process and schedule

- Confirm study area
- Overall planning and design HTFC
- Business and public input Suzanne Broten
- Traffic and infrastructure Wardrop
- Heritage component Nelson Architects
- Key milestones and meeting schedule

Discussion – observations, issues and concerns

- Various stakeholders present
- Which stakeholders are not present, contact information
- Things that have a strong consensus in the community
- Things that have conflicting interests

Wrap-up

- Summary of outcomes of the meeting
- Confirm next meeting date for progress report on inventory & analysis: ± Nov. 15.

Harbourtown Committee Kenora Downtown Revitalization Minutes of Meeting

September 25, 2003 LOWBIC

Location:

In attendance:

Bryson, Bill Presentanz, Bill Richards, Hugh Jennson. lan, John Berringer, Don Cameron, Dean Brennan, Bob Bernie, Pamela Committee members: Jeff Port, Jim Tooke, Theresa Stephens, Rory McMil-

Jeff Frank, Hilderman Thomas Frank Cram (HTFC)

to be accepted by all. at once. If no notifications are recorded, these minutes shall be considered discussed. Should any discrepancies be noted, please notify the undersigned The following is considered to be a true and accurate recording of items

The following summarizes the issues and objectives voiced by the commit-

- program for the City Project must provide a realistic plan to implement in the capital
- Traffic, parking, congestion and public safety are the major issues
- Employees parking on the street contribute to the parking problem
- and foster support. Be more positive about attributes and benefits design process. A publicist would be useful. Need to engage the public Public relations are needed to promote the planning process and the
- Marketing and promotion required
- Is Kenora a paper town or a tourist town? Is it cottage country or

- Lake of the Wood and the Harbourfront are the main attraction. currently integrated in to the shopping district Harbourtown in Kenora is what the Forks is to Winnipeg. Not
- The mall does not relate to downtown
- Beautification required
- 10. Need to define the PRODUCT of Harbourtown
- 11. Revitalization must stop the deterioration, improve property values and create a climate for investment.

Prepared by: Jeffrey M. Frank, CSLA Hilderman Thomas Frank Cram

Kenora Downtown Revitalization November 19, 2003

OBJECTIVES:

From terms of reference:

- "... to develop a greater sense of awareness of physical planning and the built environment within the city.";
- "... establish a conceptual plan for the physical development of the downtown area over the next five to ten years."; and
- "... analyze and recommend potential partnerships with private property owners"

What we think you really mean:

TO TURN HARBOURTOWN INTO A DESTINATION

DESIGN PRINCIPLES:

- Harbourtown will be easy to identify and to find
- It will be easy to park your vehicle, boat or snowmachine, to walk to your destination, to shop, eat and play
- A place where you will park near to your destination but wander extensively...a good place to walk
- Universally accessible
- Interesting and stimulating
- Clean and safe
- Engaged with the Lake and authentically Kenora
- Adapted to the climate and weather. As nice in winter as it is in summer. A refuge on rainy days.

- A good place to invest in a business such that more investment will yield more interesting and stimulating destinations and attractions
- Attractive for year round residents, seasonal residents and tourists
- Memorable (in a good way)

City of Kenora Downtown Revitalization Plan

7:30 am - November 20, 2003 Agenda -Meeting #2

date and emerging ideas and opportunities Consultant review of issue identification and analysis to

- Steering committee
- Focus Groups
- Consulting engineering review
- Observations and interviews
- Business Retention and Expansion Survey (2003)
- Women's Business Network (2001)
- Kenora Harbourfront Plan (1998)

Subjects:

- Land Use
- Vehicular traffic
- Pedestrian traffic
- Boat access
- Heritage, image, themes, appearance
- Signage & wayfinding
- Vagrancy
- Cleanliness
- Security/vandalism Use of Harbourfront
- Winter use
- Municipal infrastructure

Clarification of Objectives and design principles

Next steps:

- Complete analysis phase
- opportunities Conceptualization of alternative ideas and

Meeting Notes

Downtown Revitalization

Traffic Options

May 20, 2004

7:30 a.m. LOWBIC Offices

In Attendance

Rory McMillan Ron Noseworthy Hugh Jensson **Buck Matiowski** Jim Blight Colin Wasacase Heather Kasprick Teresa Stevens **Bob Birnie** Bill Preisentanz **Bill Richards** Andrew Poirier Len Compton Dean Brennan Jennifer Rasmussen leff Port

Today's Mission:

2. Identify the priority improvements for Phase 1 implementation. Main St./Water St. components of the traffic plan. 1. Develop a consensus on the preferred elements on the Harbourfront/

Downtown Traffic Options:

New thoroughfare development on the Harbourfront

Option 2: Modified Bernier Drive option for improved traffic flow

Option 3: Improvements to the current downtown traffic flow

Stakeholder Comments:

- Need to display these traffic options for more public input.
- Option 1 takes the waterfront access away from the public
- Why do the public want to come to the waterfront?
- option early in the review need to send traffic through the Internal truck route along the CP track was removed as a traffic downtown area.
- downtown parking spaces. Parkade is a big part of any of the options because of removal of
- Option 3 is compared to Corydon Ave. in Winnipeg some concern with traffic circle - should be replaced with a four way
- Need to preserve the Harbourfront for the public.
- Appears to be a general affinity to Option 3 with some tweaking of the features from the other options.
- Option 1 includes removal of the cenotaph which may affect Legion and Veteran members.
- 10. Communication plan needs to be developed to share information with the public.

Preferred Option(s):

Present i) Option 3 with cenotaph remaining at Water Street location and

ii) Option 3 with removal of cenotaph from Water Street relocation.

Next Steps:

to most effectively communicate these preferred traffic options to the Present a plan at the next Harbourtown Centre Committee meeting





Appendix II
Public Comments

KENORA DOWNTOWN REVITALIZATION Public Comment Sheet - Development Proposals

Open House May 6, 2004								
() () () () () () () () () ()	- 1	Disagree	No	Other	Priority (1-High,	High, 2-Medi	2-Medium, 3-Low)	Comments
	- Siece		Answer	3	_	2	з	
	ъ		_		22			Good to see progress.
Overall Plan (n=0)			,		>			The the traffic sirals
Traffic Concept (n=6)	4		N					Good - plaza @ Bernier w ramp is good.
	1		_		٥	•		Nood a plan to encourage "compliance "
Heritage Building Concepts (n=6)	σı				ν.	-		Need a plan to encourage compliance: Excellent.
AREA DESCRIPTIONS								
1. Lakeview Drive (n=6)								
- 1	o				_	-		
street trees and seating areas	1	•				•		
Tourist route banners and signage	σ	۰				-	8-	
Extend boardwalk to Husky the Muskie	თ	_					N	Not necessary - full harbour path more important.
Develop parking north side to serve harbour slips and event	5		_		22			
Develop parallel parking south side	4	_	_		_			Yes, if wide enough.
								Angle, good idea.
2. The Harbour (n=6)								-
Develop slips and pier as per Harbourfront Plan 1998	U		_			-	_	
Fill to create green space at the harbour suitable for small tent or band shell	ڻ.		_		_	_		Enlarge to allow the large tent.
3. Traffic Roundabout (n=6)								
	0				_	_		
Do not permit traffic to turn into Bernier from the circle in order to limit traffic through harbourfront; traffic from Veterans Drive will be directed through downtown	4		_		,_ _	_		Whatever flows best.
4. Harbourfront								
SEE ATTACHED								





Upgrade Main Street and Matheson docks per Harbourfront Plan 1998	Extend boardwalk (n=6) Extend boardwalk from Walsten Air to Laurensons Creek and Lakeside Inn per Harbourfront Plan 1998	
6	5	Agree Disagree Answer Other
N	1	Priority (1-High, 2-Medium, 3-Low)
	Definitely. Great. Huge, Lakeside Inn to Hospital all on lake?	w) Comments

KENORA DOWNTOWN REVITALIZATION Public Comment Sheet - Development Proposals Area 4 - Harbourfront Options 1 - 3

				<u>A</u> .		Q
Reorganization can yield development pads for new businesses adjacent to the Pavilion. These could be new building or market stalls. Business plan would need to be done as well as input from existing merchants on how/if this	The Pavilion is redeveloped into a Tourist Information Centre. This location is very convenient and visible for tourist traffic.	First Street is closed to Main and redeveloped as a	Eastbound Lakeview Drive exits before the traffic circle and continues along the lake shore curving uninterrupted up to Second Street at Main.	4. Harbourfront (n=8) All Options		Open House May 6, 2004
7	7	σ	4		Agree D	
					Disagree A	
_		N	ω ω		Answer (
			-		Other	
_	_	-	_		1	Driority (1
_					1 2 3	Ligh S-Mediu
					3	m 3-1 ow)
	Need signage on both ends of bypass informing traffic tourism info available in downtown Kenora @ harbourfront, then signage indicating same every 2 km until in town, esp. along Hwy 17E & 2nd St. Alternately, retain present tourism centre to direct traffic downtown. Currently provide tourism info at Pavilion from May long wknd to Sept. long wknd. Need parking for RV's, campers up to 45', & pull thru. Present tourism location tracks no. of RV's that use facility – approx. 1,100 from May 1 to end of Oct. every year. Currently NO parking downtown that can accommodate these large units. Now direct them to Rec Centre. If they are not towing their own vehicle, they must walk downtown. Most people who drive these large rigs are Seniors.		This may become the "express route" eastbound.	No huge preference. All choices are superior to existing. Sound reduction: Special events on harbourfront under the tent generate noise that affects residential neighbourhood north of CPR tracks. If the tent is further north of CPR embankment, will deflect & deaden sound more effectively.	Comments	

The elevation of the new road is raised so that a connection	ω	_	2	_	_		Don't try to connect to Water Street. Cul-de-sac for Water Street - Option 3.
to water is possible:							Not necessary, is it?
The existing Bernier shops will now face a Plaza and parking bays rather than a road. The downtown area is transformed	7		_			_	Walking is good.
in to a contiquous uninterrupted walking district.	ת	_	٥				Must have location for this large tent.
The parking lot is relocated to the north end and sized to suit	(•	1				Large tent accommodation is important.
the large restrival tent.							Need separate place for events tent - not
							parking lot.
							Loss of parking during harbourfront events is a
							very sore point in Kenora. During these events
							approx. 100 pkg spots putting extreme
							pressure on all other downtown pkg on Main, 2nd St., McClelland, 1st St. S. and Matheson.
							The very time when pkg is needed most is the
							 time when a good percentage of pkg spaces are lost – counter productive. There has to be
							an area where the tent can go other than a
							new fill @ northwest corner of harbourfront.
Events can occur in the plaza without necessarily closing the	7		_		_		
Lakeside boardwalk is expanded. The road edge is	7		_		_		Very nice.
protected form the new road by street trees and street furniture.							
Option 2 - Realign Existing Bernier							I most prefer Option 2 overall.
on 2 - Healigh Existing bernier							
The elevation of the new road is raised so that a connection	2	2	4		_		
to Water is possible.	ω	_	4		_		
a road. This plaza would incorporate green space for a							
special event program venue. The downtown area is							
transformed in to a contiquous uninterrupted walking district.	3	٥					Need senarate place for events tent - not
The parking lot is relocated to north of the Pavilion. This lot	N		4				Need separate place for events term - income
cannot accommodate the large restival tent.	w	-	_			_	Darwing 196
form the new road and parking by street trees and street)					*	

Option 3 - Retain existing Bernier with New Access to Water Avenue	venue					
The connection between Water and Bernier is closed. A new access to Water is developed through the Memorial Park. The Cenotaph is relocated closer to Main.	N	N	4		_	New loc'n of Cenotaph must be better & more beautiful (higher profile) than existing loc'n. Involve Legion members. I personally have no problem w this, but moving Cenotaph will be a hard sell & could bog the plan down.
Remove the 90 degree parking from Bernier and convert some to parallel or diagonal parking stalls.	N	_	Ŋ	_	_	
Maintain existing large parking lot. Provide access to the parking lot directly off of Bernier to improve visibility and utilization. Convert stalls facing lake to parallel stalls. Provide planting along edge between parking and boardwalk. This lot can still accommodate the large festival tent.	2	-	5	_	_	
The existing Bernier shops will now face a somewhat wider sidewalk/plaza rather than the fronts of cars.	ω	_	4	2		
The Pavilion is redeveloped into a Tourist Information Centre. Removal of the pedestrian bridge to Main Street (relocate and incorporate into the Kenora Trail System) will significantly enhance the appearance and visibility of the Pavilion. Significant modification to the landscape also required.	N	N	4	, _		Leave bridge in place.
The existing playground and plaza north of the Pavilion remain removed from the lake and separated from the shopping area.	ω	-	4	_	_	

